

Message Text

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ACTION EA-14

INFO OCT-01 ADP-00 ACDA-19 OMB-01 AID-20 CIAE-00 PM-09

H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 USIA-12 EUR-25 RSR-01 /147 W
----- 033587

R 101050 Z APR 73 ZDK

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 6417

INFO DOD

AMEMBASSY CANBERRA

AMEMBASSY BANGKOK

AMEMBASSY SINGAPORE

AMEMBASSY MANILA

AMEMBASSY KUALA LUMPUR

CINCPAC

AMCONSUL MEDAN

AMCONSUL SURABAYA

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CINCPAC FOR POLAD

E. O. 11652: GDS

TAGS: PFOR, MARR, MASS, ID, AS

SUBJ: AUSTRALIAN DEPULN PM AND DEFENSE MINISTER BARNARD

VISITS INDONESIA

1. INTRODUCTION AND SUMMARY- AUSTRALIAN DEPUTY PRIME MINISTER AND DEFENSE MINISTER LANCE BARNARD'S APRIL 6-9 VISIT TO INDONESIA WAS HIGHLIGHTED BY THE FORMAL TRANSFER OF THE SABRE JETS, AND HIS DISCUSSIONS OF SECURITY MATTERS WITH VIRTUALLY THE COMPLETE ROSTER OF TOP DEFENSE ESTABLISHMENT, INCLUDING PRES. SUHARTO ANFTGEN. PANGGABEAN. BARNARD SPELLED OUT IN FAMILIAR TERMS GOA VIEWS ON SECURITY IN THE REGION, DESCRIBED IN SOME DETAIL THE ITEMS IN PRESENT THREE YEAR AUSTRALIAN MILITARY ASSISTANCE PROGRAM, AND PROMISED A FURTHER ASSISTANCE PROGRAM-- WITHOUT, HOWEVER, MENTIONING AMOUNTS OR NATURE-- WHEN THIS ONE IS COMPLETED. SUHARTO EXPRESSED PESSIMISM OVER INDOCHINA DEVELOP-

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MENTS AND STRESSED NECESSITY OF CONTINUED PRESENCE OF US TROOPS IN THAILAND TO THAI FEELING OF REASSURANCE. INDONESIANS FURTHER EXPRESSED DOUBT THAT ASEAN COULD SAFELY BE EXPANDED IN THE NEAR FUTURE AND ESTIMATED THAT A STABLE PEACE IN THE AREA IS A LONG WAY OFF. PRESIDENT ASSISTANT EXPREMIGHT LEAD TO WHITLAM TO BE LESS STRIDENT ON ISSUE).

8. PRESIDENTIAL ASSISTANT MAJ. GEN. ALI MURTOPO SURPRISED AUSTRALIANS BY RAISING WITH BARNARD INDONESIAN FEARS OVER SOVIET THREAT IN THE INDIAN OCEAN AND SECURITY PROSPECTS FOR PAPUA NEW GUINEA. BARNARD " POOHPPHED" SOVIET THREAT BUT DEALTH SERIOUSLY WITH PNG QUESTION. HE TOLD INDONESIANS THAT GOA POLICY IS TO ENSURE SECURITY SITUATION IN PNG REMAINS STABLE, BUT THAT THIS WOULD NOT ENTAIL AUSTRALIAN " PUNITIVE MISSIONS" EITHER BEFORE OR AFTER INDEPENDENCE. BARNARD ADDED THAT THE GOA MADE IT CLEAR TO THE PAPUA NEW GUINEANS THAT AUSTRALIAN ASSISTANCE WILL BE FORTHCOMING ONLY SO LONG AS THERE IS A UNIFIED RESPONSIBLE GOVERNMENT SITTING IN PORT MORESBY.

9. BARNARD FOUND GENERAL AGREEMENT THAT IF WAYS COULD BE FOUND TO BRING THE INDOCHINA COUNTRIES INTO ASEAN THIS COULD CONTRIBUTE TO STABILITY IN THE AREA, BUT ARMED FORCES DEPUTY COMMANDER IN CHIEF GEN SUMITRO AND BAKIN CHIEF GEN. SUTOPO JUWONO SEEMED SKEPTICAL ABOUT EARLY PROGRESS IN DEVELOPING LINKS BETWEEN THE INDOCHINA COUNTRIES AND APPREHENSIVE

THAT A PREMATURE CONNECTION COULD JEOPARDIZE ASEAN' S FRAGILE UNITY.

10. SUHARTO, SUMITRO AND ALI MURTOPO EXPRESSED TO BARNARD DOUBT ABOUT THE PROSPECTS FOR EARLY PROGRESS TOWARDS THE ATTAINMENT OF THE ASEAN CONCEPT OF A ZONE OF PEACE, FREEDOM AND NEUTRALITY. SUHARTO SAID HE THOUGH IT MIGHT TAKE ANOTHER TEN YEARS TO ACHIEVE A REALLY STABLE PEACE IN THE AREA, AND SUMITRO AND ALI MURTOPO SPOKE OF A " LONG TIME". SUMITRO SAID FLATLY THAT INDONESIA WOULD NOT BEG THE GREAT POWERS FOR GUANTANNEES, WHICH WERE OF DUBIOUS VALUE IN ANY EVENT, AND THAT THE EVENTUAL NEUTRALITY OF THE AREA WOULD DEPEND ESSENTIALLY ON THE INTERNAL STRENGTH OF THE MEMBER COUNTRIES OF THE REGION.

1. INTERESTINGLY, SUMITRO SPOKE OF INDONESIA'S SEEKING A POSITION OF GREATER INDEPENDENCE AND OF HAVING TO DEVELOP
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BETTER RELATIONS WITH THE SOVIET UNION AND CHINA, SUBJECT TO TWO PROVISOS: FIRST, THAT EXISTING FRIENDSHIPS WERE NOT IMPAIRED; AND SECOND, THAT THERE WAS NO INTERFERENCE IN INDONESIAN AFFAIRS. NONETHELESS, ALI MURTOPO TOLD BARNARD THAT NORMALIZATION WITH PRC THIS YEAR IS " UNLIKELY". (THIS STATEMENT APPEARS TO CONFLICT SOMEWHAT WITH WHAT GEN. SUMITRO TOLD CINCPAC JUST A FEW DAYS BACK).

12. COMMENT: THE AUSTRALIAN EMBASSY FEELS THE VISIT WENT VERY WELL AND, ACCORDING TO TERRY, AMB FURLONGER IS " FLOATING". (IN VIEW OF THE BOOBY- TRAPPED WHITLAM VISIT FURLONGER WAS UNDERSTANDABLY NERVOUS UNTIL THIS VISIT WAS SUCCESSFULLY OVER). FROM OUR POINT OF VIEW FRANKNESS WITH WHICH THE INDONESIANS EXPRESSED THEIR VIEWS ON THE ASEAN NEUTRALITY SCHEME AND US TROOPS IN THAILAND AMY, HOPEFULLY HAVE SOME SALUTORY INFLUENCE ON GOA THINKING. GALBRAITH

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6, INDONESIAN SIDE EMPHASIED STRONGLY TO BARNARD AND HED

WAS APPARENTLY IMPRESSED BY-- THEIR EFFORTS TO REDUCE THE ARMED FORCES FROM 480,00 TO 350,000 AND BY THE GOI POLICY OF GIVING PRIMACY TO ECONOMIC DEVELOPMENT THROUGH REDUCING EXPENDITURES FOR ARMED FORCES TO A LEVEL WHICH INVOLVED

IN GOI OPINION, AND INHERENT " SECURITY RISK".

7. SUHARTO MADE CLEAR TO BARNARD THAT INDONESIANS REMAIN CONCERNED AT DEVELOPMENTS IN INDOCHINA AND ARE PESSIMISTIC THAT A DURABLE POLITICAL SETTLEMENT WILL EMERGE. SUHARTO POINTED OUT THAT THAI DEPUTY FOREIGN MINISTER, WHO HAD JUST VISITED JAKARTA, HAD DISPLAYED CONSIDERABLE JITTERINESS OVER MILITARY DETERIORATION IN CAMBODIA, CHINESE ROAD BUILDING IN LAOS AND INDOCHINA SITUATION OVERALL. SUHARTO TOLD BARNARD THAT HE (SUHARTO) FELT THE THAIS NEED A GOOD DEAL OF REASSURANCE AND THAT THE CONTINUED PRESENCE OF AMERICAN TROOPS THERE CONTRIBUTED TOWARDS THIS END. (COMMENT: TERRY SAID BARNARD
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REPORTED THIS INDONESIAN VIEW TO WHITLAM FACTUALLY AND WITHOUT COMMENT. WHILE NOT EXPECTING WHITLAM TO CHANGE HIS POSITION ON US TROOPS IN THAILAND, TERRY THOUGHT INDONESIAN VIEWPOINT
4 COUNTRIES WOULD PAY HALF SHARE (1.67 PER CENT EACH)

3 COUNTRIES WOULD PAY ONE THIRD SHARE (1.11 PER CENT EACH)

3. IN CONSIDERING CSCE COST SHARING, MISSION SHOULD CONTINUE TO BE GUIDED BY GENERAL ARGUMENTS CONTAINED IN PARAS 1-3 OF REF A. ALTHOUGH WE WOULD PREFER THAT ALL SOVEREIGN COUNTRIES PAY EQUAL AMOUNTS, WE RECOGNIZE SPECIAL REQUIREMENTS OF SMALLEST NATIONS AND ARE DESIROUS OF FINDING AN ACCEPTABLE COMPROMISE TO TAKE THEIR NEEDS INTO ACCOUNT. U. S. REP MAY, THEREFORE, AGREE TO ANY REASONABLE COMPROMISE FORMULA OF THE TYPE (AND RESTRICTED TO THE SMALL STATES) LAID OUT IN PARAS 1 AND 2 ABOVE. IF FORMULATIONS SIMILAR TO THE ABOVE DO NOT APPEAR TO HOLD CHANCE OF WINNING A CONSENSUS YOU SHOULD USE GUIDANCE LAID OUT IN PARAS 4-7 BELOW IN CONSIDERATION OF OTHER POSSIBLE COMPROMISE FORMULAS. PLEASE SEEK INSTRUCTIONS BEFORE AGREEING TO ANY FORMULA NOT SIMILAR IN CHARACTER TO THOSE WE HAVE SUGGESTED.

4. OUR PRINCIPAL OBJECTION TO UN- TYPE FORMULA IS BASED ON ITS USE OF " CAPACITY TO PAY" CONCEPT. CSCE, AS REGIONAL MEETING OF SOVEREIGN STATES, SHOULD, IN OUR VIEW, ALSO AVOID THE USE OF A COST SHARING SCHEME

GROUNDED IN THIS CONCEPT. AN ACCEPTABLE COMPROMISE FORMULA SHOULD AVOID HAVING TOO MANY SEPARATE CATEGORIES OF STATES PAYING DIFFERENT AMOUNTS AND ESCHEW LARGE DIFFERENCES OF PAYMENTS BETWEEN CATEGORIES.

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5. IT IS DIFFICULT TO EXTEND SPECIAL CONSIDERATION TO LARGER BUT POORER ALLIES SUCH AS GREECE (POP. 8,736,000), PORTUGAL (POP. 9,630,000) OR TURKEY (POP. 35,230,000), WITHOUT INTRODUCING " CAPACITY TO PAY" CONCEPT. IN ADDITION, IF STATES IN THIS CATEGORY RECEIVE SPECIAL TREATMENT, EASTERN COUNTRIES LIKE RUMANIA (POP. 20,235,000) AND BULGARIA (POP. 8,524,000) WOULD HAVE TO GET IT ALSO. WE WOULD, THEREFORE, PREFER TO AVOID MAKING SPECIAL PROVISIONS FOR THESE COUNTRIES.

6. POPULATION APPEARS TO BE MORE PRACTICAL MEANS OF DIFFERENTIATION BETWEEN STATES IN EUROPEAN CONTEXT THAN GNP, WHICH TENDS TO TRANSLATE INTO A " CAPACITY TO PAY" FORMULATION. HOWEVER, WE WOULD NOT EXCLUDE USE OF GNP IF IT IS EMPLOYED AS ONE DIMENSIONAL MEASURE AS IN UK SUGGESTION FOR 12 BILLION GNP CUT- OFF (REF B, PARA 4). DEPARTMENT COULD ACCEPT UK PROPOSAL AS THIRD ALTERNATIVE AFTER THOSE OUTLINED IN PARAS 1 AND 2 ABOVE.

7. USE OF COEFFICIENTS AS PROPOSED BY FRG (REF C) WOULD ALSO BE ACCEPTABLE IF STATES ARE GROUPED ON SOME CLEARLY DEFINED BASIS (SUCH AS BY POPULATION) RATHER THAN BY VAGUE OR ARBITRARY CRITERIA. WE WOULD, HOWEVER, PREFER A SOMEWHAT NARROWER RATIO OF PAYMENTS THAN THE 6:3:1 PROPOSED, E. G. 3:2:1 OR 4:2:1. ROGERS

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 10 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973JAKART04267
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: n/a
Film Number: n/a
From: JAKARTA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730438/aaaahzlb.tel
Line Count: 266
Locator: TEXT ON-LINE
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 22 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22-Oct-2001 by cunninfo>; APPROVED <11-Dec-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 971215
Subject: AUSTRALIAN DEPULN PM AND DEFENSE MINISTER BARNARD VISITS INDONESIA
TAGS: MARR, MASS, PFOR, AS, ID
To: BANGKOK
CANBERRA
CINCPAC
DOD
EA
KUALA LUMPUR
MANILA

SECSTATE WASHDC

SINGAPORE

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005